INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2006

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#### <u>OFFICIALS</u>

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Richard C. Reed Mike Pech Stephen Burgmeier	Board of Supervisors Board of Supervisors Board of Supervisors	January, 2007 January, 2009 January, 2009
Scott Reneker	County Auditor	January, 2009
Connie Hedger	County Treasurer	January, 2007
Charlotte Fleig	County Recorder	January, 2007
Jerry Droz	County Sheriff	January, 2009
Timothy W. Dille	County Attorney	January, 2007
Sheri Blough	County Assessor	January, 2010

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Kenneth E Crosser CPA April D Hammack, CPA Michael J Podliska, CPA

David W. Goodman, CPA (Former Principal) Robert E. Wells, CPA (Retired)

C Kenneth Anderson, CPA (1952-1977) Joseph C Larkin, CPA (1960-1990)

#### INDEPENDENT AUDITOR'S REPORT

To the Officials of Jefferson County, lowa:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, lowa, as of and for the year ended June 30, 2006, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Jefferson County, lowa's management. Our responsibility is to express opinions on these financial statements based on our audit

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, lowa at June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 21, 2006 on our consideration of Jefferson County, lowa's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 3 through 8 and 27 through 29 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jefferson County, Iowa's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the year ended June 30, 2005 (which are not presented herein) and expressed unqualified opinions on those financial statements. The financial statements for the two years ended June 30, 2004 (which are not presented herein) were audited by other auditors, who expressed an unqualified opinion on those financial statements. Other supplementary information included in Schedules 1 through 11, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

ANDERSON, LARKIN & CO P.C.

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Ottumwa, Iowa September 21, 2006

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Jefferson County, Iowa, provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

#### 2006 FINANCIAL HIGHLIGHTS

- The County's Governmental funds' revenues decreased \$125,614 from fiscal 2005 to fiscal 2006 Intergovernmental revenues decreased \$167,136.
- The County's Governmental funds' expenditures increased \$2,789,628 in fiscal 2006 over fiscal 2005.
   Debt service expenditures increased by \$2,617,528 and governmental services to residents expenditures increased by \$129,036.
- The County's governmental fund balances decreased 36%, or \$2,750,622, from June 30, 2005 to June 30, 2006.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Jefferson County, Iowa as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Jefferson County, Iowa's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Jefferson County, lowa acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor Governmental Funds and the individual Agency Funds

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#### REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and capital projects. Property tax and state and federal grants finance most of these activities.

#### Fund Financial Statements

The County has two kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include:
  - 1 The General Fund,
  - 2. The Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads,
  - 3. Capital Projects Funds, such as Law Enforcement Center and Courthouse Roof,
  - 4. Debt Service Funds, such as Law Center and Courthouse Roof.

These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for schools, emergency management services and the County Assessor, to name a few

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

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#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of financial position. Jefferson County, lowa's combined net assets increased from \$12,606,240 to \$13,627,148. The analysis that follows focuses on the changes in the net assets for governmental activities.

#### Net Assets of Governmental Activities

	June 30, 2006	<u>June 30, 2005</u>
Current and other assets Capital assets Total assets	\$ 9,238,792 <u>9,551,973</u> <u>18,790,765</u>	\$ 12,427,236 <u>8,667,171</u> <u>21,094,407</u>
Long-term liabilities Other liabilities Total liabilities	525,420 <u>4,638,197</u> <u>5,163,617</u>	2,805,000 5,683,167 8,488,167
Net assets: Invested in capital assets, net of related debt Restricted Unrestricted	8,966,973 3,813,121 847,054	5,082,171 6,851,505 672,564
Total net assets	\$ <u>13,627,148</u>	\$ <u>12,606,240</u>

Net assets of Jefferson County, lowa's governmental activities increased by \$1,020,908 (\$13,627,148 compared to \$12,606,240). The largest portion of the County's net assets is the invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net assets—the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements—are reported at \$847,054 at June 30, 2006.

#### Changes in Net Assets of Governmental Activities

	Year ended June 30, 2006		Year ended June 30, 2005	
Revenues:				
Program revenues:				
Charges for service	\$	681,259	\$	742,700
Operating grants, contributions and restricted interest		4,200,517		5,055,555
Capital grants, contributions and restricted interest		825,500		-
General revenues:				
Property tax		2,664,543		2,285,322
Penalty and interest on property tax		60,014		60,791
State tax credits		205,028		125,456
Unrestricted investment earnings		350,335		218,651
Other general revenues		545,883		430,537
Total revenues		9,533,079		8,919,012

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Program expenses:			
Public safety and legal services		2,334,163	2,079,714
Physical health and social services		558,197	477,102
Mental health		1,058,156	1,182,660
County environment and education		502,552	453,172
Roads and transportation	•	2,710,684	2,873,523
Governmental services to residents		466,871	369,297
Administration		778,933	723,870
interest on long-term debt		61,259	180,084
Capital projects		41,356	232,624
Total expenses		8,512,171	8,572,046
Increase in net assets		1,020,908	346,966
Net assets beginning of year		12,606,240	12,259,274
Net assets end of year	\$	13,627,148	\$ 12,606,240

#### **INDIVIDUAL MAJOR FUND ANALYSIS**

As Jefferson County, lowa completed the year, its governmental funds reported a combined fund balance of \$4,873,619, a decrease of \$2,750,622 compared to last year's total of \$7,624,241. The decrease in fund balance is primarily attributable to the County's pay off of \$3,468,989 in long-term debt. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues and expenditures were \$4,412,005 and \$4,082,888, respectively. The ending fund balance showed an increase of \$329,117 from the prior year to \$1,592,440.
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled \$1,057,240, a decrease of 11% from the prior year. The Mental Health Fund balance at year end decreased by \$8,256 from the prior year.
- Secondary Roads Fund expenditures decreased by \$121,624 from the prior year. This decrease in expenditures
  resulted in a decrease in the Secondary Roads Fund ending balance of \$58,162, or 4%. The previous year
  decrease in the fund balance was \$254,710.
- Rural services expenditures increased \$71,247 from the prior year. This increase in expenditures resulted in a decrease in ending fund balance of \$13,561.
- Law enforcement center debt service revenues decreased \$400,197 and expenses increased \$1,963,888, and as a result, ending fund balance decreased \$2,407,699.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Jefferson County, lowa amended its budget twice. The amendments were made on May 1, 2006 and May 30, 2006 and resulted in an increase in budgeted disbursements mainly in the roads and transportation function of \$412,402.

Even with these amendments, the County underspent original budgeted expenditures of \$12,491,788 by \$369,727 for the year ended June 30, 2006

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#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2006, Jefferson County, Iowa had \$9,551,973 invested in a broad range of capital assets (net of depreciation), including land, public safety equipment, buildings, park facilities, roads and bridges. This is a net increase (including additions and deletions) of \$884,802, or 10% more than last year

#### Capital Assets of Governmental Activities at Year End

	June 30, 2006	<u>June 30, 2005</u>
Land Buildings Improvements other than buildings Equipment and vehicles Infrastructure Construction in progress	\$ 659,358 5,228,908 38,987 1,587,716 1,921,954 	5,067,081 40,528 1,396,557 1,503,647
Total	\$ <u>9,551,973</u>	\$ <u>8,667,171</u>
This year's major additions included: Machinery and vehicles Buildings Infrastructure	\$ 466,611 372,100 503,000	
Total	\$ <u>1,341,711</u>	

The County had depreciation expense of \$543,713 in FY06 and total accumulated depreciation of \$3,278,057 at June 30, 2006.

More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

#### Long-Term Debt

At June 30, 2006 and 2005, Jefferson County, lowa's long-term debt consisted of the following:

#### Outstanding Debt of Governmental Activities at Year-End

	<u>June 30, 2006</u>	<u>Ju</u>	ne 30, 2005
Revenue bonds	\$ -	\$	3,315,000
Compensated absences	152,909		148,794
Capital Ioan notes	585,000		286,500
Capital leases	92,761		<u>-</u>
Total	\$ <u>830,670</u>	\$	3,750,294

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Jefferson County, Iowa's constitutional debt limit for the 2006FY is \$22,974,457. Other obligations include accrued vacation pay and sick leave. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Jefferson County, lowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2007 budget, tax rates, and the fees that will be charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 4.1% versus 4.8% a year ago. This compares with the State's unemployment rate of 3.0% and the national rate of 4.8%.

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Inflation in the State continues to be somewhat lower than the national Consumer Price Index increase The State's CPI increase was 3.4% for fiscal year 2006 compared with the national rate of 3.9%.

These indicators were taken into account when adopting the budget for 2007FY. Amounts available for appropriation in the operating budget are \$9,350,588, a decrease of 28% from the final 2006FY budget. The amount of revenue to support the above expenditures is projected to decrease 3% from the final 2006FY budget to \$8,156,488 with the shortfall budgeted from existing reserve funds. Property taxes supporting the 2007FY budget decreased \$58,647 from the 2006FY budget and makes up 43% of the revenue for the 2007FY budgeted expenditures.

If these estimates are realized, the County's budgetary operating balance is expected to decrease by the close of the 2007FY by \$1,194,100, leaving an overall reserve of approximately 31% of budgeted 2007FY expenditures

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Jefferson County, Iowa's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Jefferson County Auditor's Office, 51 East Briggs Avenue, Fairfield, Iowa

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### STATEMENT OF NET ASSETS <u>JUNE 30, 2006</u>

ASSETS:		Governmental Activities
Cash and pooled investments  Receivables:		\$ 4,599,546
Property tax:		
Delinquent		15,558
Succeeding year		3,816,168
Accounts		31,003
Accrued interest		21,677
Due from other governments		412,121
Inventories		257,892
Prepaid expenses		84,827
Capital assets (net of accumulated depreciation)		9,551,973
	TOTAL ASSETS	18,790,765
<u>LIABILITIES</u> :		
Accounts payable		370,290
Due to other governments		141,480
Accrued interest payable Deferred revenue:		5,009
Succeeding year property tax		3,816,168
Long-term liabilities:		3,010,100
Portion due and payable within one year:		
Capital lease payable		17,341
Capital loan notes		135,000
Compensated absences		152,909
Portion due and payable after one year:		,
Capital lease payable		75,420
Capital Ioan notes		450,000
	TOTAL LIABILITIES	5,163,617
NET ASSETS:		
Invested in capital assets, net of related debt Restricted for:		8,966,973
Supplemental levy		531,942
Mental health		418,588
Rural services		517,187
Debt service		9,032
Capital projects		536,375
Secondary roads		1,272,838
Other purposes		527,159
Unrestricted		847,054
	TOTAL NET ASSETS	\$ 13,627,148

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### STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2006

		ļ	Program Revenu	ıes		
			Operating		Capital	Net
			Grants		Grants,	(Expense)
			Contributions		ontributions	Revenue and
		Charges	and Restricted	an	d Restricted	Changes in
Functions/Programs	<u>Expenses</u>	for Service	Interest		<u>Interest</u>	Net Assets
Governmental activities:						
Public safety and legal services	\$ 2,334,163	\$ 165,554	\$ 413,762	\$	-	\$ (1,754,847)
Physical health and social services	558,197	79,046	159,606		-	(319,545)
Mental health	1,058,156	, -	1,047,377		-	(10,779)
County environment and education	502,552	54,801	283,326		322,500	158,075
Roads and transportation	2,710,684	67,091	1,929,720		503,000	(210,873)
Governmental services to residents	466,871	273,729	149,128		, <u>-</u>	(44,014)
Administration	778,933	41,038	24,046		-	(713,849)
Interest on long-term debt	61,259	· -	161,637		-	100,378
Capital projects	41,356	-	31,915		_	(9,441)
Total	\$ <u>8,512,171</u>	\$ 681,259	\$ 4,200,517	\$ _	825,500	(2,804,895)
0						
General revenues:						
Property and other County tax levied for:						2 664 542
General purposes						2,664,543
Penalty and interest on property tax State tax credits						60,014
						205,028
Local option sales and services tax Unrestricted investment earnings						565,020 350,335
Loss on disposal of capital assets						(28,246)
Miscellaneous						9,109
Total general revenues						3,825,803
Change in net assets						1,020,908
Net assets - Beginning of year						12,606,240
Net assets - End of year						\$ 13,627,148

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#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2006

		_	Special Revenue							
<u>ASSETS</u>	<u>General</u>		MH-DD <u>Services</u>		Rural <u>Services</u>		Secondary <u>Roads</u>	(	Nonmajor Governmental <u>Funds</u>	<u>Total</u>
Cash and pooled investments Receivables:	\$ 1,519,002	\$	571,107	\$	425,837	\$	1,014 025	\$	1,069,575	\$ 4,599,546
Property tax:     Delinquent     Succeeding year     Accounts Due from other governments Inventories Prepaid expenses	11,443 2,804,853 29,878 21,496 67,881		1,735 425,266 16 - -		1,742 429,711 - 91 747 -		296,878 257 892 16,946		638 156 338 1,109 2,000	15,558 3,816,168 31,003 412,121 257,892 84,827
TOTAL ASSETS	\$ 4,454,553	\$	998,124	\$	949,037	\$	1,585,741	\$	1,229,660	\$ 9,217,115
LIABILITIES AND FUND BALANCES										
LIABILITIES: Accounts payable Due to other governments Deferred revenue: Succeeding year property tax Other TOTAL LIABILITIES	\$ 36,595 9,222 2,804,853 11,443 2,862,113	\$	20,537 131,998 425,266 1,735 579,536	\$	397 - 429 711 	\$	312,643 260 - - - 312,903	\$	118 - 156,338 638 157,094	\$ 370,290 141,480 3 816,168 15,558 4,343,496
FUND BALANCES: Reserved for:										
Inventories Prepaid expenses Supplemental levy Local option sales and services	- 67,881 531,942		:		- - -		257,892 16,946		- - -	257,892 84,827 531,942
tax bonds Unreserved, reported in:	-		-		-		-		434,532	434,532
General fund Special revenue/capital projects/ debt service funds	992,617		- 418,588		- 517,187		998,000		- 638,034	992,617 2,571,809
Total fund balances	1,592,440		418,588		517,187		1,272,838		1,072,566	4,873,619
TOTAL LIABILITIES AND FUND BALANCES	\$ 4,454,553	\$	998,124	\$	949,037	\$	1,585,741	\$	1,229,660	\$ 9,217,115

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#### Exhibit D

#### JEFFERSON COUNTY, IOWA

## RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2006

Total governmental fund balances	\$ 4,873,619
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$12,830,030 and the accumulated depreciation is \$3,278,057.	9,551,973
Because some revenues will not be collected for several months after year end they are deferred in the governmental funds	15,558
Accrued interest receivable on CD's will not be collected for several months after the County's year end, and therefore, is not reported as an asset in the governmental funds	21,677
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds	(5,009)
Long-term liabilities, including capital loan notes payable, leases payable and compensated absences payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds	(830,670)
Net assets of governmental activities	\$ 13,627,148

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# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2006

		_	Special Revenue								
	<u>General</u>		MH-DD <u>Services</u>		Rural <u>Services</u>		Secondary Roads	Law Center Debt <u>Service</u>	G	Nonmajor Povernmental <u>Funds</u>	<u>Total</u>
REVENUES:											
Property and other County tax S	2,675,140	\$	449,743	\$	967,008	\$	-	\$ -	\$	139,454	\$ 4,231,345
Interest and penalty on property tax	60,014		-		-		-	-		-	60,014
Intergovernmental	742 106		598 968		85 989		1 928 558	-		12 566	3 368 187
Licenses and permits	-		-		10,385		896	-		-	11 281
Charges for service	517 433		-		-		66 195	-		40 170	623 798
Use of money and property	372 972		-		-		-	20 825		28 999	422,796
Miscellaneous	44,340		273				1,162			9,686	55,461
Total revenues	4,412,005		1,048,984	•	1,063,382		1,996,811	20,825		230,875	8,772,882
EXPENDITURES: Current:											
	2 444 502				146 691						2 258 283
Public safety and legal services	2 111 592 426 531		-		33 363		-	-		-	459,894
Physical health and social services	420 031		4 057 040		<i>აა ა</i> ნა		-	_		•	1 057 240
Mental health	-		1 057,240		-		-	•		-	1 057 240
County environment and	200 240				460 770					22 616	481 696
education	290 310		-		168 770		0.700.074	_		22 010	
Roads and transportation	405.400		_		0.040		2 768,071	-		40.044	2 768,071
Governmental services to residents	485 120		-		2,048		-	-		12,614	499,782
Administration	769 335		=		1 303		-	0.545.400		8 295	778 933
Debt service	-		-		-		44.070	2,515,108		1 058 091	3 573 199
Capital projects							11,670			84,736	96,406
Total expenditures	4,082,888		1,057,240		352,175		2,779,741	2,515,108		1,186,352	<u>11,973,504</u>
Excess (deficiency) of revenues over											
(under) expenditures	329,117		(8,256)		711,207		(782,930)	(2,494,283)		(955,477)	(3,200,622)
Other financial sources (uses):											
Operating transfers in	-		-		-		724,768	86 584		98 615	909 967
Operating transfers out	_		_		(724,768)			_		(185 199)	(909 967)
General obligation notes issued	-		_				-	_		450,000	450,000
Total other financing sources (uses)	-				(724,768)		724,768	86,584		363,416	450,000
Net change in fund balances	329,117		(8,256)		(13,561)		(58 162)	(2 407,699)		(592 061)	(2 750 622)
Fund balances - Beginning of year	1,263,323		426,844		530,748		1,331,000	2,407,699		1,664,627	7,624,241
Fund balances - End of year	1,592,440	\$	418,588	\$	517,187	\$	1,272,838	\$ -	\$	1,072,566	\$ 4,873,619

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# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2006

12/11/ E145/25 06/12 00, 2000			
Net change in fund balances - Total governmental funds		\$	(2,750,622)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year as follows:			
Expenditures for capital assets/construction in progress \$ Capital assets contributed by the Iowa Department of Transportation Depreciation expense	631,261 503,000 (543,713)		590,548
Additional donated capital assets			322,500
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred or not recorded in the governmental funds			
Property tax Accrued interest			(14,420) (22,637)
Proceeds from issuing long term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded debt issued as follows:			
Issued Repaid			(545,250) 3,468,989
In the Statement of Activities, the loss on disposition of capital assets is reported whereas the governmental funds report proceeds from the sale as an increase in financial resources.			-28,246
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:			
Compensated absences \$ Interest on long-term debt	(42,905) 42,951	,	46
Change in net assets of governmental activities		\$	1,020,908

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## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2006

#### **ASSETS**

Cash and pooled investments:  County Treasurer  Other County officials		\$ 783,158 36,948
Property tax receivable:  Delinquent		50,432
Succeeding year		12,331,490
	TOTAL ASSETS	\$ <u>13,202,028</u>
<u>LIABILITIES</u>		
Due to other governments Accounts payable Trusts payable		\$ 13,175,437 2,080 24,511
	TOTAL LIABILITIES	13,202,028
	NET ASSETS	\$

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Jefferson County, lowa is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A Reporting Entity

For financial reporting purposes, Jefferson County, lowa has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County

These financial statements present Jefferson County, lowa (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> - The following Component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County They are reported as part of the County and blended into the appropriate funds.

One drainage district has been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although this district is legally separate from the County, it is controlled, managed and supervised by the Jefferson County Board of Supervisors. The drainage district is reported as a Special Revenue Fund. Financial information of the drainage district can be obtained from the Jefferson County Auditor's office.

Jointly Governed Organizations – The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Jefferson County Assessor's Conference Board, Jefferson County Emergency Management Commission and Jefferson County Joint E-911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported as Agency Funds of the County

#### B Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Presentation (Continued)

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

<u>Invested in capital assets, net of related debt</u> – consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

<u>Restricted net assets</u> – result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net assets</u> – consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The MH-DD Services Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads fund is used to account for secondary road construction and maintenance

#### Law Center Debt Service Fund:

The Debt Service Fund is used to account for the payment of interest and principal on the County's local option sales and services tax revenue bonds.

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#### **NOTES TO FINANCIAL STATEMENTS**

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B <u>Basis of Presentation</u> (Continued)

Additionally, the County reports the following funds:

#### Fiduciary Funds:

Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

#### C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities and Fund Equity (Continued)

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2004 assessed property valuations; is for the tax accrual period July 1, 2005 through June 30, 2006 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2005.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories in the Special Revenue Funds consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> – Capital assets, which include property, equipment and vehicles, and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the government), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years

Asset Class	<u>Amount</u>
Infrastructure	\$ 65,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities and Fund Equity (Continued)

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings	25-50
Improvements other than buildings	20-50
Infrastructure	10-65
Equipment	3-20
Vehicles	5-15

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of property tax receivable and other receivables not collected within 60 days after year end

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2006. The compensated absences liability attributable to the governmental activities will be paid primarily by the General and Secondary Roads Funds.

<u>Long-term Liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> – In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2006, disbursements did not exceed the amounts budgeted.

#### NOTE 2: CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2006 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of lowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district

The County's funds are all deposited in financial institution depository accounts.

Interest rate risk - The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and uses of the County.

#### NOTE 3: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2006 is as follows:

<u>Transfer to</u>	Transfer from	!	<u>Amount</u>
Secondary Roads	Rural Services	\$	724,768
Urban Renewal Projects	Urban Renewal Projects Reserve		98,000
County Recorder's Records Management	County Recorder's Electronic Transaction Fee		615
Law Center Debt Service	Law Enforcement Center		21,580
Law Center Debt Service	Urban Renewal Projects		65,004
Total Transfers		\$	<u>909,967</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

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#### NOTES TO FINANCIAL STATEMENTS

NOTE 4: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2006 was as follows:

	E	Balance Beginning of <u>Year</u>		Increases	<u>D</u>	ecreases	В	alance End of Year
Governmental Activities: Capital assets not being depreciated: Land	\$	659,358	\$		\$		\$	659,358
Construction in progress	Φ	——————————————————————————————————————	φ	<u>115,050</u>	Ψ		φ	<u>115,050</u>
Total capital assets not being depreciated		659,358		<u>115,050</u>				774,408
Capital assets being depreciated:		5 000 074		270.400		44.050		0.004.404
Buildings		5,993,271		372,100		41,250		6,324,121
Improvements other than buildings Equipment and vehicles		53,481 3,468,851		- 466,611		395,616		53,481 3,539,846
Infrastructure		1,635,174		503,000		333,010		2,138,174
Total capital assets being		1,000,114						2,100,171
depreciated		<u>11,150,777</u>		<u>1,341,711</u>		436,866		12,055,622
Less accumulated depreciation for:				242.072		44.050		4 005 040
Buildings		926,190		210,273		41,250		1,095,213
Improvements other than buildings		12,953		1,541		- 267 270		14,494 1,952,130
Equipment and vehicles Infrastructure		2,072,294 131,527		247,206 84,693		367,370		216,220
Total accumulated		101,021		04,033				210,220
depreciation		3,142,964		<u>543,713</u>		<u>408,620</u>		3,278,057
Total capital assets being								
depreciated, net		<u>8,007,813</u>		<u>797,998</u>		<u>28,246</u>		<u>8,777,565</u>
Governmental activities capital								
assets, net	\$	<u>8,667,171</u>	\$	<u>913,048</u>	\$	_28,246	\$	<u>9,551,973</u>
Depreciation expense was charged	to the	e following fund	ctions	:				
Governmental Activities:							Φ.	222 422
Public safety and legal services							\$	223,162 866
Physical health and social service County environment and educate								25,989
Roads and transportation	UOII							281,495
Governmental services to reside	ents							12,201
Total depreciation expense -								
Governmental activities							\$	<u>543,713</u>

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 5: DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Eund	Services and Collections and Delinquent			ceeding Year		Total		
<u>Fund</u>	FIO	perty Taxes	<u> </u>	perty Taxes		<u>Total</u>		
Governmental Funds: General	\$	0.222	\$		\$	0 222		
General	Ф	9,222	Ф	-	Ф	9,222		
Special Revenue:								
MH-DD Services		131,998		-		131,998		
Secondary Roads		<u> 260</u>				<u>260</u>		
Total Governmental Funds		<u>141,480</u>				141,480		
Trust and Agency:								
County Recorder		20,303		_		20,303		
County Assessor		131,098		310,416		441,514		
Schools		161,748		7,008,012		7,169,760		
Area schools		8,140		359,857		367,997		
Corporations		75,787		3,455,801		3,531,588		
Townships		3,720		157,500		161,220		
Agriculture Extension Education		2,942		141,052		143,994		
County Hospital		20,655		896,966		917,621		
E-911		145,629				145,629		
Auto License and Use Tax		242,978		<del>-</del> ·		242,978		
All other		<u> 30,947</u>		1,88 <u>6</u>		<u>32,833</u>		
Total Trust and Agency Funds		<u>843,947</u>		<u>12,331,490</u>		<u>13,175,437</u>		
	\$	985,427	\$	<u>12,331,490</u>	\$	<u>13,316,917</u>		

#### NOTE 6: CHANGES IN LONG-TERM DEBT

A summary of changes in long-term debt for the year ended June 30, 2006 is as follows:

	Urban Renewal Tax Increment Revenue <u>Bonds</u>	Local Option Sales and Services Tax Revenue <u>Bonds</u>	Capital Loan Note <u>Certificates</u>	Capital Loan <u>Notes</u>	Capital <u>Leases</u>	Compensated <u>Absences</u>	<u>Total</u>
Balance - Beginning	#020 000	\$0.00E.000	##C F00	#070 000	•	£4.40.70.4	£2.750.20 <i>4</i>
of year Increases	\$930,000	\$2,385,000	\$16,500	\$270,000 450,000	\$ - 95,250	\$148,794 152,909	\$3,750,294 698,159
	-	0.005.000	40.500		,	,	,
Decreases	930,000	<u>2,385,000</u>	<u>16,500</u>	<u>135,000</u>	<u>2,489</u>	<u>148,794</u>	<u>3,617,783</u>
Balance - End of year	\$	\$	\$ <u></u>	\$ <u>585,000</u>	\$ <u>92,761</u>	\$ <u>152,909</u>	\$ <u>830,670</u>
Due within one year	\$ <u>-</u>	\$ <u>-</u>	\$ <u></u>	\$ <u>135,000</u>	\$ <u>17,341</u>	\$ <u>152,909</u>	\$ <u>305,250</u>

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 6: CHANGES IN LONG-TERM DEBT (Continued)

#### Capital Loan Notes

Details of the County's general obligation capital loan note indebtedness are as follows:

	<u>ls</u>	Issued April 1, 2003			ssued March 15,	<u>Total</u>		
Year Ending <u>June 30,</u>	Interest <u>Rate</u>	Principal	<u>Interest</u>	Interest <u>Rate</u>	<u>Principal</u>	<u>Interest</u>	Principal	<u>Interest</u>
2007	2 30%	\$135,000	\$3,105	-%	\$ -	\$16,205	\$135,000	\$19,310
2008	-	· -	,	3 55	145,000	16,205	145,000	16,205
2009	-	-	-	3.60	150,000	11,058	150,000	11,058
2010	=	<del>=</del>		3 65	<u>155,000</u>	5,658	<u>155,000</u>	<u>5,658</u>
Total		\$ <u>135,000</u>	\$ <u>3,105</u>		\$ <u>450,000</u>	\$ <u>49,126</u>	\$ <u>585,000</u>	\$ <u>52,231</u>

#### Capital Lease Purchase Agreements

The County has entered into a capital lease purchase agreement to lease an ambulance with a historical cost of \$95,250. The following is a schedule of the future minimum lease payments, including interest at 5.31% per annum, and the present value of net minimum lease payments under the agreements in effect at June 30, 2006:

Year ending June 30,	
2007	\$ 21,733
2008	21,733
2009	21,733
2010	21,733
2011	<u> 18,111</u>
Total minimum lease payments	105,043
Less amount representing interest	<u>(12,282</u> )
Present value of net minimum lease payments	\$ <u>92,761</u>

Payments under capital lease purchase agreements totaled \$3,622 for the year ended June 30, 2006.

#### NOTE 7: LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

Jefferson County, lowa is a member of a multi-government 28E agreement established in 1974. This agreement provides the public authority for the Southeast Multi-County Solid Waste Agency (SEMCO) to operate under a separate Board of Directors and provide municipal solid waste landfill services. SEMCO, therefore, is required by state and federal laws and regulations to make annual contributions to finance closure and postclosure care costs. Any additional costs that might arise from changes in regulations or technology are anticipated to be covered by increases in rates paid by future landfill users.

#### NOTE 8: PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

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#### **NOTES TO FINANCIAL STATEMENTS**

#### NOTE 8: PENSION AND RETIREMENT BENEFITS (Continued)

Most regular plan members are required to contribute 3 70% of their annual covered salary and the County is required to contribute 5.75% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2006, 2005 and 2004 were \$180,763, \$171,726 and \$175,125, respectively, equal to the required contribution for each year.

#### **NOTE 9: RISK MANAGEMENT**

Jefferson County, lowa is a member in the lowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of lowa. The lowa Communities Assurance Pool (Pool) is a local government risk-sharing pool with whose 531 members include various governmental entities throughout the State of lowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2006 were \$171,893.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$5,000,000 in aggregate per year. For members requiring specific coverage from \$2,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured on an individual-member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2006, no liability has been recorded in the County's financial statements. As of June 30, 2006, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

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#### NOTES TO FINANCIAL STATEMENTS

#### NOTE 9: RISK MANAGEMENT (Continued)

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amounts of \$1,000,000 and \$300,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 10: WORKERS' COMPENSATION

The County is a member of the Iowa Municipalities Workers' Compensation Association (IMWCA) which provides workers' compensation coverage to its members in the amount of \$1,000,000.

#### NOTE 11: COUNTY CARE FACILITY

The management and operation of the Jefferson County Care Facility is provided by ResCare, Inc. The County leased the Care Facility site to ResCare, Inc., under an agreement whereby the County is to reimburse ResCare, Inc. monthly for service provided on a per patient basis.

During the year ended June 30, 2006, the Care Facility was sold to ResCare, Inc.

#### NOTE 12: CONSTRUCTION COMMITMENT

The County has entered into a contract totaling \$346,035 for the GIS project. As of June 30, 2006, costs of \$115,050 on the project have been incurred. The balance remaining on the project at June 30, 2006 (\$230,985) will be paid as work on the project progresses.

#### NOTE 13: RECLASSIFICATIONS

Certain amounts for the year ended June 30, 2005 have been reclassified to conform with the June 30, 2006 presentation.

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#### REQUIRED SUPPLEMENTARY INFORMATION

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#### BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2006

								Final to Actual Variance -
			_	Budgete	d A			Positive
		<u>Actual</u>		<u>Original</u>		<u>Final</u>		(Negative)
RECEIPTS:	_		_		_		_	<b>50.00</b> 4
Property and other County tax	\$	4,216,488	\$	4,166,164	\$	4,166,164	\$	50,324
Interest and penalty on property tax		60,014		57,500		57,500		2,514
Intergovernmental		3,253,843		3,378,024		3,378,024		(124,181)
Licenses and permits		11,281		10,000		10,000		1,281
Charges for service		613,698		630,983		630,983		(17,285)
Use of money and property		421,445		196,000		196,000		225,445
Miscellaneous		77,867		6,000		6,000		71,867
Total receipts		8,654,636		8,444,671		<u>8,444,671</u>		209,965
DISBURSEMENTS:								
Public safety and legal services		2,276,855		2,375,214		2,385,214		108,359
Physical health and social services		462,392		571,045		592,185		129,793
Mental health		1,075,006		1,234,524		1,234,524		159,518
County environment and education		461,079		504,397		504,397		43,318
Roads and transportation		2,865,552		2,525,000		2,925,000		59,448
Governmental services to residents		503,551		480,744		509,206		5,655
Administration		793,717		852,644		852,644		58,927
Debt service		3,573,198		3,572,220		3,573,720		522
Capital projects		110,711		376,000		327,300		216,589
Total disbursements		12,122,061		12,491,788		12,904,190		782,129
Total diobalosmonia		12,122,001		72,101,700		,,		
Excess (deficiency) of receipts								
over (under) disbursements		(3,467,425)		(4,047,117)		(4,459,519)		992,094
over (under) dispuisements		(3,407,423)		(4,041,111)		(4,438,318)		332,034
Other financing sources		441,705		_		441,705		_
Other mancing sources		441,703				441,700		
		(0.005.700)		/4.047.447\		(4.047.044)		000.004
Change in fund balances		(3,025,720)		(4,047,117)		(4,017,814)		992,094
DALANOT D. C. C.		7 605 200		6 060 040		6 062 942		662 479
BALANCE - Beginning of year		7,625,320		6,962,842		6,962,842		662,478
	_		_		_			
BALANCE - End of year	\$	4,599,600	\$	2,915,725	\$	2,945,028	\$	1,654,572

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## BUDGETARY COMPARISON SCHEDULE - BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2006

		Governmental Fund Types						
	_	Cash Basis	į	Accrual Adjustments	·	Modified Accrual <u>Basis</u>		
Revenues Expenditures	\$	8,654,636 12,122,061	\$	118,246 (148,557)	\$	8,772,882 11,973,504		
Net Other financing sources Beginning fund balances		(3,467,425) 441,705 7,625,320	-	266,803 8,295 (1,079)		(3,200,622) 450,000 7,624,241		
Ending fund balances	\$	4,599,600	\$	274,019	\$	4,873,619		

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### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING JUNE 30, 2006

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end

Formal and legal budgetary control is based upon 10 major classes of expenditures known as functions, not by fund. These 10 functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Funds and the Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregate function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$412,402. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission

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#### OTHER SUPPLEMENTARY INFORMATION

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		Water production .
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### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2006

		Nonr	major	Governmen	tal Fı	unds		
	_	Nonmajor Special Revenue Funds	•	Nonmajor Capital Projects Funds		Nonmajor Debt Service Funds		Total
		<u>i uiius</u>		<u>i unus</u>		<u>i unus</u>		Total
<u>ASSETS</u>								
Cash and pooled investments Receivables: Property tax:	\$	526,894	\$	533,649	\$	9,032	\$	1,069,575
Delinquent		-		-		638		638
Succeeding year		-				156,338		156,338
Accounts		383		726		-		1,109
Due from other governments				2,000				2,000
TOTAL ASSETS	\$	527,277	\$	536,375	\$	166,008	\$	1,229,660
LIABILITIES AND FUND BALANCES								
<u>LIABILITIES</u> :								
Accounts payable	\$	118	\$	-	\$	<u>-</u>	\$	118
Deferred revenue:								
Succeeding year property tax Other		-		-		156,338		156,338
Total liabilities		118		<del></del>		<u>638</u>	•	638 157,094
rotal liabilities		110				156,976	-	157,094
FUND BALANCES: Reserved for:								
Local option sales and services tax bonds		425,500		_		9,032		434,532
Unreserved, reported in:		425,500		_		3,032		404,002
Special revenue/capital projects funds		101,659		536,375		-		638,034
Total fund balances		527,159		536,375		9,032		1,072,566
		•						
TOTAL LIABILITIES AND FUND BALANCES	\$	527,277	\$	536,375	\$	166,008	\$	1,229,660
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# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2006

		Nonr			
	•	Nonmajor	 Nonmajor	Nonmajor	
		Special	Capital	Debt	
		Revenue	Projects	Service	T-4-1
		<u>Funds</u>	<u>Funds</u>	<u>Funds</u>	<u>Total</u>
REVENUES:					
Property and other County tax	\$	-	\$ 5,377	\$ 134,077	\$ 139,454
Intergovernmental		5,240	-	7,326	12,566
Charges for service		40,170	-	-	40,170
Use of money and property		2,611	26,388	-	28,999
Miscellaneous		9,536	150		9,686
Total revenues		57,557	31,915	141,403	230,875
EXPENDITURES:					
Operating:					•
County environment and education		22,616		-	22,616
Governmental services to residents		12,614	-	-	12,614
Administration		<b>-</b> '	8,295	-	8,295
Debt service		916,953	-	141,138	1,058,091
Capital projects		7,288	77,448		84,736
Total expenditures		959,471	85,743	141,138	1,186,352
Excess (deficiency) of revenues over			•		
(under) expenditures		(901,914)	(53,828)	265	(955,477)
Other financing sources (uses):					
Operating transfers in		615	98,000	-	98,615
Operating transfers out		(98,615)	(86,584)	-	(185,199)
General obligation notes issued			450,000		450,000
Total other financing sources (uses)		(98,000)	461,416	<del>-</del>	363,416
Net change in fund balances		(999,914)	407,588	265	(592,061)
Fund balances - Beginning of year		1,527,073	128,787	8,767	1,664,627
Fund balances - End of year	\$	527,159	\$ 536,375	\$ 9,032	\$ 1,072,566

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2006

		Local Option Sales and Services Tax <u>Reserve</u>		Resource Enhancement and <u>Protection</u>		Drug <u>Forfeiture</u>		Special Response <u>Team</u>
<u>AS</u>	SSETS							
Cash and pooled investr Receivables: Accounts	nents	\$ 425,500	\$	32,521	\$	9,819	\$	204
	TOTAL ASSETS	\$ 425,500	\$	32,521	\$	9,819	\$	204
LIABILITIES AN	D FUND BALANCES							
<u>LIABILITIES</u> : Accounts payable Total liabilities		\$ 	\$ _		\$	<u>-</u>	\$	<u>-</u>
FUND BALANCES:  Reserved for:  Local option sales a services tax bonds Unreserved, reported Special revenue fur Total fund balance	s in: nds	425,500 - 425,500		32,521 32,521		9,819 9,819		- 204 204
	TOTAL LIABILITIES FUND BALANCES	\$ 425,500	\$_	32,521	\$	9,819	\$	204

Drug Control <u>Policy</u>	County Recorder's Records <u>Management</u>	Rocky Branch <u>Watershed</u>	Conservation Land <u>Acquisition</u>	<u>Total</u>
\$ 40	\$ 14,057	\$ 13,053	\$ 31,700	\$ 526,894
	338		45	383
\$ 40	\$ 14,395	\$ 13,053	\$ 31,745	\$ 527,277
\$ 	\$ 	\$ 118	\$ 	\$ 118
		118		118
-	-	-	-	425,500
<u>40</u> 40	14,395 14,395	12,935 12,935	31,745 31,745	101,659 527,159
\$ 40	\$ 14,395	\$ 13,053	\$ 31,745	\$ 527,277

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS YEAR ENDED JUNE 30, 2006

	Local Optio Sales and Services Ta <u>Reserve</u>		Urban Renewal Projects <u>Reserve</u>	Blackhawk Center Tax Increment <u>Financing</u>	Resource Enhancement and Protection	Drug <u>Forfeiture</u>	F	Special Response <u>Team</u>
REVENUES:								
Intergovernmental	\$	- \$	₿ -	\$ -	\$ 5,240	\$ -	\$	-
Charges for service		-	-	-	-	4,940		-
Use of money and property		-	-	=	248	52		2
Miscellaneous		_					-	
Total revenues		=			5,488	4,992	-	2
EXPENDITURES:								
Operating:								
County environment and education		-	-	-	3,911	342		-
Governmental services to residents		-	-	-	-	-		-
Debt service		-	-	916,953	-	-		-
Capital projects		_		-				
Total expenditures		_	-	916,953	3,911	342		<del>_</del>
Excess (deficiency) of revenues over								
(under) expenditures		_		(916,953)	1,577	4,650		2
Other financing sources (uses):								
Operating transfers in		-	-	-	-	-		_
Operating transfers out		-	(98,000)	•				
Total other financing		_						
sources (uses)		<u>-</u>	(98,000)					
Net change in fund balances		-	(98,000)	(916,953)	1,577	4,650		2
Fund balances - Beginning of year	425,50	<u>)</u>	98,000	916,953	30,944	5,169		202
Fund balances - End of year	\$ 425,50	2 9	\$	\$ <u></u>	\$ 32,521	\$ 9,819	\$	204

Drug Control <u>Policy</u>			County Recorder's Records fanagement	's Recorder's s Electronic			Rocky Branch <u>Watershed</u>	Conservation Land Acquisition	<u>Total</u>
\$		\$	3,307	\$	105 105	\$	108 108	\$ 31,923 2,096 9,536 43,555	\$ 5,240 40,170 2,611 9,536 57,557
	- - - - -	-			12,614 - - 12,614		383 - - - - 383	17,980 - - - - - - - - - - - - - - - - - - -	22,616 12,614 916,953 7,288 959,471
		_	3,307		(12,509)		(275)	18,287	(901,914)
		_	615 <u>-</u>		- (615)			-	615 (98,615)
		_	615		(615)				(98,000)
	-		3,922		(13,124)		(275)	18,287	(999,914)
	40	_	10,473		13,124		13,210	13,458	1,527,073
\$	40	\$_	14,395	\$		\$	12,935	\$ 31,745	\$ 527,159

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## COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2006

	Urban Renewal <u>Projects</u>	Law Enforcement <u>Center</u>	Courthouse <u>Roof</u>		Steeple <u>Restoration</u>		GIS <u>Project</u>		<u>Total</u>
<u>ASSETS</u>									
Cash and pooled investments Receivables:	\$ 86,659	\$ 9,465	\$ 39,993	\$	5,187	\$	392,345	\$	533,649
Accounts  Due from other governments	647	2,000	79 				-		726 2,000
TOTAL ASSETS	\$ 87,306	\$ 11,465	\$ 40,072	\$	5,187	\$	392,345	\$	536,375
LIABILITIES AND FUND BALANCES									
<u>LIABILITIES</u> : None									
FUND BALANCES: Unreserved, reported in:									
Capital project funds Total fund balances	\$ 87,306 87,306	\$ 11,465 11,465	\$ 40,072 40,072	\$	5,187 5,187	\$	392,345 392,345	\$	536,375 536,375
TOTAL LIABILITIES AND FUND BALANCES	\$ 87,306	\$ 11,465	\$ 40,072	\$	5,187	\$	392,345	\$	536,375

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# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS YEAR ENDED JUNE 30, 2006

		Urban Renewal <u>Projects</u>	Law Enforcement <u>Center</u>	Courthouse Roof	Steeple Restoration	GIS <u>Project</u>	<u>Total</u>
REVENUES:							
Property and other County tax	\$	•	\$ 5 377	\$ 	\$ -	\$ -	\$ 5 377
Use of money and property		2,568	23,045	775	450	-	26,388
Miscellaneous	-				150	<del></del>	150
Total revenues	-	2,568	28,422	775	150		31,915
EXPENDITURES:							
Administration		_	-	-	-	8 295	8 295
Capital projects		300	4,771	23,017		49,360	77,448
Total expenditures	_	300	4,771	23,017		57,655	85,743
Excess (deficiency) of revenues over (under) expenditures	_	2,268	23,651	(22,242)	150	(57,655)	(53,828)
Other financing sources (uses)							
Operating transfers in		98,000	_	-	-	-	98,000
Operating transfers out		(65 004)	(21 580)	-	-	-	(86 584)
General obligation notes issued		_		-		450,000	450,000
Total other financing sources (uses)	-	32,996	(21,580)			450,000	461,416
Net change in fund balances		35,264	2 071	(22 242)	150	392,345	407 588
Fund balances - Beginning of year	-	52,042	9,394	62,314	5,037		128,787
Fund balances - End of year	\$_	87,306	\$ 11,465	\$ 40,072	\$ 5,187	\$ 392,345	\$ 536,375

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# BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS JUNE 30, 2006

		Courthouse Roof Debt Service
<u>ASSETS</u>		
Cash and pooled investments Receivables: Property tax:		\$ 9,032
Delinquent		638
Succeeding year		156,338
	TOTAL ASSETS	\$ 166,008
LIABILITIES AND FUND BALANCES		
<u>LIABILITIES</u> :  Deferred revenue:		
Succeeding year property tax		\$ 156,338
Other		638
Total liabilities		156,976
FUND BALANCES:		
Reserved for:		
Local option sales and services tax bond	S	9,032
Total fund balances		9,032
1	TOTAL LIABILITIES AND FUND BALANCES	\$ 166,008

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## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### YEAR ENDED JUNE 30, 2005

	Courthouse Roof <u>Debt Service</u>
REVENUES: Property and other County tax Intergovernmental Total revenues	\$ 134,077
EXPENDITURES: Debt service Total expenditures	141,138 141,138
Excess of revenues over expenditures	265
Fund balances - Beginning of year	8,767
Fund balances - End of year	\$ 9,032

# COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2006

		4		Joint	
	County C	Offices		Emergency	Advance
	County	County		Management	Tax
	Recorder	<u>Sheriff</u>	<u>E-911</u>	Services	<u>Payments</u>
<u>ASSETS</u>	-				
Cash and pooled investments:  County Treasurer	\$ -	\$ -	\$ 147,709	\$ 28,987	\$ 6,599
Other County officials	20,303	16,645	-		-
Receivables: Property tax:					
Delinguent	-	-	-	=	-
Succeeding year	<del>-</del>	<u> </u>		<u> </u>	
TOTAL ASSETS	\$ 20,303	\$ <u>16,645</u>	\$ <u>147,709</u>	\$ 28,987	\$ 6,599
<u>LIABILITIES</u>					
Due to other governments	\$ 20,303	\$ - -	\$ 145,629 2,080	\$ 28,987	\$ -
Accounts payable Trusts payable		16,645			6,599
TOTAL LIABILITIES	\$ 20,303	\$ 16,645	\$ 147,709	28,987	\$6,599

### Schedule 9

Brucellosis and Tuberculosis <u>Eradication</u>	<u>Townships</u>	:	<u>Corporations</u>	<u>Schools</u>	Area <u>Schools</u>	County <u>Assessor</u>
\$ 36 -	\$ 3,082	\$	61,567 -	\$ 133,153 -	\$ 6,672 -	\$ 129,831
8 1,886	638 157,500		14,220 3,455,801	28,595 7,008,012	1,468 359,857	1,267 310,416
\$ 1,930	\$ 161,220	\$	3,531,588	\$ 7,169,760	\$ 367,997	\$ 441,514
\$ 1,930 - -	\$ 161,220 - -	\$	3,531,588 - -	\$ 7,169,760	\$ 367,997	\$ 441,514
\$ 1,930	\$ 161,220	\$	3,531,588	\$ 7,169,760	\$ 367,997	\$ 441,514

# COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2006

<u>ASSETS</u>	Agriculture Extension Education	County <u>Hospital</u>	Auto License and Use <u>Tax</u>	City Special <u>Assessments</u>	Bankruptcy
Cash and pooled investments: County Treasurer Other County officials Receivables:	\$ 2,366	\$ 16,995 -	\$ 242,978 -	\$ 1,613 -	\$ 1,042 -
Property tax: Delinquent Succeeding year	576 141,052	3,660 896,966		<u> </u>	<u>-</u>
TOTAL ASSETS	\$ 143,994	\$ 917,621	\$ 242,978	\$ 1,613	\$ 1,042
LIABILITIES					
Due to other governments Accounts payable Trusts payable	\$ 143,994 - 	\$ 917,621	\$ 242,978	\$ 1,613	\$ 1,042
TOTAL LIABILITIES	\$ 143,994	\$ 917,621	\$ 242,978	\$ 1,613	\$ 1,042

### Schedule 9 (Continued)

Anatomical Gift Public Awareness and Transportation	Tax Sale <u>Redemption</u>	Recorder's Electronic Transaction <u>Fees</u>	<u>Total</u>
\$ 10	\$ 225	\$ 293 -	\$ 783, <b>1</b> 58 36,948
	<u>-</u>		50,432 12,331,490
\$ 10	\$ 225	\$ 293	\$ 13,202,028
\$ 10 - 	\$ 225	\$ 293 - 	\$ 13,175,437 2,080 24,511
\$ 10	\$ 225	\$ 293	\$ 13,202,028

# COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2006

	County	County	County	<del></del>
	<u>Auditor</u>	<u>Recorder</u>	<u>Sheriff</u>	<u>E-911</u>
ASSETS AND LIABILITIES				
Balances beginning of year	\$ <u> </u>	\$15,834	\$9,198	\$ 266,693
Additions:				
Property and other County tax	-	-	_	-
State tax credits	-	-	-	2,623
E911 surcharge	-	-	. •	99,141
Office fees and collections	1,891	210,735	71,211	112
Auto licenses, use tax and postage	-		-	-
Assessments	-	-	-	-
Interest income	-	-	-	2,104
Trusts		-	343,539	-
Miscellaneous	<del>_</del>	-	-	<u>36</u>
Total additions	1,891	210,735	414,750	104,016
Deductions:				
Agency remittances:				
To other funds	1,891	104,667	-	-
To other governments	-	101,599	71,330	223,000
Trusts paid out	<u>-</u> _		335,973	<u> </u>
Total deductions	1,891	206,266	407,303	223,000
Balances end of year	\$ <u>-</u>	\$ 20,303	\$ <u>16,645</u>	\$ <u>147,709</u>

Joint Emergency Management <u>Services</u>	Advance Tax <u>Payments</u>	Brucellosis and Tuberculosis <u>Eradication</u>	<u>Townships</u>	<u>!</u>	<u>Corporations</u>	Schools	Area <u>Schools</u>	County <u>Assessor</u>
\$ 19,061	\$ 4,381	\$ 2,770	\$ 160,035	\$	3,430,754	\$ 7,198,331	\$ 360,719	\$ 454,230
- 22,484	2,218	1,788 99	146,812 9,267		3,572,868 153,593	6,643,139 368,953	341,656 18,449	293,512 17,050
-	-	-	=		-		-	- 002
-	-	-	_		-	_	_	993
-	-	_	-		-	_		-
-	-	-	_		_	_		_
-	-	-	-		-	-	-	-
					<u> </u>			<u> </u>
22,484	2,218	1,887	156,079		3,726,461	7,012,092	360,105	311,555
12,558 -	-	2,727	154,894 -		3,625,627	7,040,663	352,827 -	324,271 -
12,558	-	2,727	154,894		3,625,627	7,040,663	352,827	324,271
\$ 28,987	\$ 6,599	\$ 1,930	\$ 161,220	\$	3,531,588	\$ 7,169,760	\$ 367,997	\$ 441,514

# COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2006

ASSETS AND LIABILITIES	Agricultural Extension <u>Education</u>	County <u>Hospital</u>	Auto Licenses and <u>Use Tax</u>	City Special <u>Assessments</u>	<u>Bankruptcy</u>
Balances beginning of year	\$ 127,921	\$ 919,235	\$ 228,524	\$ 265	\$1,042
Additions:					
Property and other County tax	134,655	850,528	-	-	-
State tax credits	6,544	47,009	-	-	- '
E911 surcharge	-	-	-	-	-
Office fees and collections	-	-	-	-	-
Auto licenses, use tax and postage	-	-	2,994,596	-	-
Assessments	-	-	-	29,193	-
Interest income	-	-		-	-
Trusts	-	-	<u>-</u>	-	-
Miscellaneous		<u>-</u>	<del>-</del>		
Total additions	141,199	897,537	2,994,596	29,193	
Deductions:					
Agency remittances:					
To other funds	-	-	<u>.</u>	-	-
To other governments	125,126	899,151	2,980,142	27,845	<del>-</del>
Trusts paid out		<u>-</u>			<u> </u>
Total deductions	125,126	899,151	2,980,142	27,845	
Balances end of year	\$ <u>143,994</u>	\$ 917,621	\$242,978	\$1,613	\$1,042

P	Anatomical Gift ublic Awareness and <u>Transportation</u>	Tax Sale Redemption	Monies and <u>Credits</u>	Recorder's Electronic Transaction Fees	<u>Total</u>
\$	19	\$ 225	\$ <del>.</del>	\$ 309	\$ 13,199,546
	-	-	666	-	11,987,842
	_	_	_	_	646,071
	-	-	_	. =	99,141
	-	-	-	3,106	288,048
	-	-	-	_	2,994,596
	-	-	<u></u>	-	29,193
	-	-	-	-	2,104
	-	-	-	-	343,539
	200	59,789			60,025
	200	59,789	666	3,106	16,450,559
	-		_	_	106,558
	209	59,789	666	3,122	16,005,546
					335,973
	209	59,789	666	3,122	16,448,077
\$	10	\$ 225	\$ _	\$ 293	\$ 13,202,028

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## SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST FIVE YEARS

		0000				fied Accrual		L		2002
		2006		<u>2005</u>		<u>2004</u>		2003		<u>2002</u>
REVENUES: Property and other County tax Interest and penalty on property tax Intergovernmental Licenses and permits Charges for service Use of money and property	\$	4,231,345 60,014 3,368,187 11,281 623,798 422,796	\$	60,791 3,535,323 36,328 661,073 267,122	\$	5,541,916 62,374 3,342,798 5,591 616,897 241,051	\$	5,443,778 68,333 3,202,070 4,078 572,672 265,080	\$	5,651,315 81,516 3,489,556 5,533 508,699 221,703
Miscellaneous		55,461		103,272		90,423		<u>51,735</u>		<u>36,415</u>
Total	\$	8,772,882	\$	8,898,496	\$	9,901,050	\$	9,607,746	\$	9,994,737
EXPENDITURES:										
Operating:			_		_		_		•	0.000.070
Public safety and legal services	\$	2 258,283	\$		\$	1,982,580	\$	1,974,227	\$	2,028,276
Physical health and social services		459,894		475,849		554,937		460,269		635,547
Mental health		1,057,240		1,182,934		1,157,048 439.651		1,254,799 417.331		1,405,114 339.585
County environment and education		481,696 2 768,071		439,746 2,797,092		2,398,352		2.072.421		2,361,469
Roads and transportation Governmental services to residents		499,782		370.746		328,567		290,104		278,579
Administration		778.933		715,199		788,941		838,836		640,662
Debt service	*	3,573,199		955,671		827,349		816,341		812,851
Capital projects		96,406		232,624		551,844		336,637		828,759
Total	\$	11,973,504	\$	9,183,876	\$	9,029,269	\$	8,460,965	\$	9,330,842

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Kenneth E Crosser, CPA April D. Hammack, CPA Michael J. Podliska, CPA

David W. Goodman, CPA (Former Principal) Robert E. Wells, CPA (Retired)

C Kenneth Anderson, CPA (1952-1977) Joseph C Larkin CPA (1960-1990)

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of Jefferson County, lowa:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, lowa, as of and for the year ended June 30, 2006, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated September 21, 2006. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Jefferson County, lowa's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Jefferson County, lowa's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part II of the accompanying Schedule of Findings

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item II-A-06 is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jefferson County, lowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <a href="Government Auditing Standards">Government Auditing Standards</a>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part III of the accompanying Schedule of Findings.

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Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Jefferson County, lowa and other parties to whom the County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Jefferson County, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Anderson, LARKIN & CO. P.C.

Anderson, Markin & Co. P.C.

Ottumwa, Iowa September 21, 2006

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## SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2006

### PART I: SUMMARY OF THE INDEPENDENT AUDITOR'S RESULTS

- (a) Unqualified opinions were issued on the financial statements.
- (b) Reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements, including a material weakness.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

### PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS

INSTANCES OF NON-COMPLIANCE

No matters were reported.

### REPORTABLE CONDITIONS:

#### II-A-06 Segregation of Duties

<u>Comment</u> – During our review of the internal control structure, the existing procedures were evaluated in order to determine that incompatible duties, from a control standpoint, were not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. We noted that generally one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

		Applicable Offices
1	All incoming mail should be opened by an employee who is not authorized to make entries to the accounting records. This employee should prepare a listing of cash and checks received. The mail should then be forwarded to the accounting personnel for processing. Later, the same listing should be compared to the cash receipt records.	Ag Extension Auditor Recorder Treasurer
2	Bank accounts should be reconciled promptly at the end of each month by an individual who does not sign checks or handle or record cash.	Ag Extension Auditor Recorder Sheriff Treasurer
3	Checks or warrants should be signed by an individual who does not otherwise participate in the preparation of the checks or warrants. Prior to signing, the checks or warrants and the supporting documentation should be reviewed for propriety. After signing, the checks or warrants should be mailed without allowing them to return to individuals who prepare the checks or warrants or approve vouchers for payment	Ag Extension Auditor Recorder Sheriff Treasurer

<u>Recommendation</u> – We realize that with a limited number of office employees, segregation of duties is difficult. However, each official should review the control procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible, and should be evidenced by the initials or signature of the reviewer and the date of the review.

#### Responses -

Ag Extension – We will review procedures and try to make any necessary changes to improve internal control

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### SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2006

### PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS (Continued)

REPORTABLE CONDITIONS: (Continued)

II-A-06 Segregation of Duties (Continued)

Responses (Continued)

County Auditor – The internal control in processing mail, receipts, claims and payroll will be reviewed and evaluated for propriety. The auditors will evaluate the assignment of personnel in each process and determine if an alternative method would enhance internal controls.

County Recorder – We will review procedures and try to make any necessary changes to improve internal control.

County Sheriff – We will review procedures and try to make any necessary changes to improve internal control.

County Treasurer – We will review procedures and try to make any necessary changes to improve internal control.

Conclusion - Responses accepted

### II-B-06 Clothing Allowance

<u>Comment</u> – We noted that a flat-dollar allowance is given to Secondary Roads employees for clothes, but the allowance is not reported as part of wages and no supporting documentation for expenditures is required.

Recommendation – The County should report the clothing allowance as taxable wages on the Form W-2 wage statement and the County should withhold the proper state and federal taxes on these items to be in compliance with Internal Revenue Service and Iowa Department of Revenue and Finance requirements or the County should make the allowance on a reimbursement basis only with proper documentation required before making any reimbursements

Response – We will consider these recommendations and make any changes necessary.

Conclusion - Response accepted.

### PART III: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING:

- III-A-06 <u>Certified Budget</u> Disbursements during the year ended June 30, 2006 did not exceed the amounts budgeted.
- III-B-06 Questionable Expenditures No expenditures were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-06 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- III-D-06 <u>Business Transactions</u> Business transactions between the County and County officials are detailed as follows:

The County conducted business with a business owned by a County employee in the amount of \$1,995 for the year ended June 30, 2006. This does not appear to represent a conflict of interest in accordance with Code of Iowa Section 331.42 because is was entered into through competitive bid.

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### SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2006

### PART III: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING: (Continued)

- III-E-06 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be reviewed periodically to insure that the coverage remains adequate for current operations.
- III-F-06 Board Minutes No transactions were found that we believe should have been approved in the Board minutes but were not. However, in accordance with Code of lowa Chapter 349.18, minutes are required to be published within one week following approval. The minutes for the meetings held February 27, 2006, April 17, 2006, and December 27, 2005 were not published within one week of approval.

<u>Recommendation</u> – The Board of Supervisors should ensure all minutes are published to comply with Chapter 349.18 of the Code of lowa

Response - We will do so from now on.

Conclusion - Response accepted.

- III-G-06 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investments policy were noted.
- III-H-06 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A 19(1)(b) of the Code of lowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- III-I-06 County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2006 for the County Extension Office did not exceed the amount budgeted.

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